



Proactive release of material relating to establishing a new National Emergency Management Agency (NEMA)

The material in this proactive release includes briefings, aides memoire and Cabinet material directly related to establishing a new National Emergency Management Agency (NEMA), as itemised below. Documents relating to consultation undertaken with local government representatives have not been included in this release.

This material has been proactively released by the Department of the Prime Minister and Cabinet, on behalf of Hon Peeni Henare, Minister of Civil Defence.

Date	Item
02/05/19	Cabinet Paper: Delivering Better Responses to Emergencies: National Structures
15/04/19	Cabinet Minute of Decision: 2019 Budget Package: Vote Prime Minister and Cabinet
09/05/19	Cabinet Government Administration and Expenditure Review Committee Minute of Decision Delivering Better Responses to Emergencies: National Structures
27/03/18	Preliminary Advice on the TAG's recommendations
26/06/18	Current thinking on the National Emergency Management Agency (NEMA) to support your meeting with SSC and DPMC
26/10/18	Delivering Better Responses to Emergencies: National Structures
23/11/18	Advice on the National Emergency Management Agency (NEMA)
21/02/19	Final National Structures Cabinet Paper
28/02/19	Final National Structures Cabinet Paper Redraft
28/03/19	Letter to the Prime Minister and the Minister of Finance following Budget Bilateral
8/05/19	Cabinet Paper on National Structures for the Emergency Management System
12/03/19	Budget 2019 Initiatives and Prioritisation Submissions
12/10/18	Progress on Implementing the Emergency Management System Reforms
16/11/18	Status Update on the Emergency Management System Reforms Programme
30/11/18	Status Update on the Emergency Management System Reforms Programme
14/12/18	Status Update on the Emergency Management System Reforms Programme
30/01/19	Status Update on the Emergency Management System Reforms Programme

13/02/19	Status Update on the Emergency Management System Reforms Programme
27/02/19	Status Update on the Emergency Management System Reforms Programme
13/03/19	Status Update on the Emergency Management System Reforms Programme
10/04/19	Status Update on the Emergency Management System Reforms Programme
9/05/19	Status Update on the Emergency Management System Reforms Programme
22/05/19	Status Update on the Emergency Management System Reforms Programme

Some parts of this information release would not be appropriate to release and, if requested, would be withheld under the Official Information Act 1982 (the Act). Where this is the case, the relevant section of the Act that would apply has been identified. Where information has been withheld, no public interest has been identified that would outweigh the reasons for withholding it. Some material has also been withheld as out of scope of in these documents, as it is not directly related to establishing NEMA.

Key to redaction codes:

- 9(2)(a), to protect the privacy of individuals;
- 9(2)(f)(iv): to maintain the confidentiality of advice tendered by or to Ministers and officials;
- 9(2)(g)(i): to maintain the effective conduct of public affairs through the free and frank expression of opinion; and
- 9(2)(h), to maintain legal professional privilege.

The following items are not included in this release:

Item	Withholding grounds
Cabinet paper: Delivering better responses to emergencies: National Structures (2 March 2019)	Withheld in full under 9(2)(f)(iv)
Aide-Memoire: Cabinet paper on National Structures for the Emergency Management System (5 March 2019)	Withheld in full under 9(2)(f)(iv) and 9(2)(g)(i)
Budget bid: Delivering better responses to emergencies: Establishing a new national emergency management agency	Withheld in full under 9(2)(f)(iv)



Cabinet

Minute of Decision

This document contains information for the New Zealand Cabinet. It must be treated in confidence and handled in accordance with any security classification, or other endorsement. The information can only be released, including under the Official Information Act 1982, by persons with the appropriate authority.

2019 Budget Package: Vote Prime Minister and Cabinet

On 15 April 2019, Cabinet:

- 1 **approved** the Budget initiatives for the above Vote for inclusion in the 2019 Budget package, as listed in the summary below and detailed in the attached initiative documents;

Summary of initiatives included in the attached initiative documents:

Operating Initiatives (Impact on Operating Balance)

Initiative ID	Initiative Name	\$m - increase/(decrease)				
		2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
11307	Delivering Better Responses to Emergencies: Building National Crisis Management Centre Resilience	-	1.502	1.420	1.449	1.478
11136	Delivering Better Responses to Emergencies: Establishing a New National Emergency Management Agency	-	3.000	3.000	3.000	3.000
11309	Implementation of the Cyber Security Strategy 2018	-	2.000	2.000	2.000	2.000
Total Operating		-	6.502	6.420	6.449	6.478

Capital Initiatives (Impact on Debt)

Initiative ID	Initiative Name	\$m - increase/(decrease)				
		2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
11307	Delivering Better Responses to Emergencies: Building National Crisis Management Centre Resilience	-	0.178	-	-	-
Total Capital		-	0.178	-	-	-

- 2 **agreed** to establish new appropriations where required to implement the initiatives, as described in the attached initiative documents;
- 3 **approved** changes to appropriations and the capital injection to the administering department to implement the initiatives, as set out in the attached initiative documents;
- 4 **approved** the additional recommendations to give effect to the initiatives, as set out in the attached initiative documents;
- 5 **authorised** the Minister of Finance and the Appropriation Minister to approve jointly any technical adjustments to baselines necessary to remove any errors or inconsistencies identified while finalising the 2018/19 Supplementary Estimates, the 2019/20 Estimates and the fiscal forecasts;
- 6 **authorised** the chief executives of departments that monitor Crown entities directly affected by decisions in this minute to inform the chair and/or chief executive of a Crown entity, on a budget-in-confidence-until-budget-day basis, of decisions that directly affect that Crown entity for the purpose of planning and preparation of their Statement of Intent;
- 7 **noted** that all communications relating to the 2019 Budget are co-ordinated by a Budget communications committee, and that any requests for early announcement will need to have both the written approval of the Minister of Finance and sign-off from the Prime Minister's office.

Michael Webster
Secretary of the Cabinet

Hard-copy distribution:

Prime Minister
Deputy Prime Minister
Minister of Finance
Minister of State Services
Minister of Civil Defence

Vote: Prime Minister and Cabinet

Title: Delivering Better Responses to Emergencies: Building National Crisis Management Centre Resilience

Description: This initiative will strengthen national emergency management capability by implementing arrangements to manage a national crisis if the National Crisis Management Centre (NCMC) in Wellington is unavailable.

Appropriation Changes

	\$m - increase/(decrease)				
	2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
Operating Balance Impact	-	1.502	1.420	1.449	1.478
Debt Impact	-	0.178	-	-	-
No Impact	-	-	-	-	-
Total	-	1.680	1.420	1.449	1.478

	\$m - increase/(decrease)				
	2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
Capital Injection:					
Department of the Prime Minister and Cabinet - Capital Injection	-	0.178	-	-	-
Multi-Category Expenses and Capital Expenditure:					
Emergency Management (MCA)					
<i>Departmental Output Expense:</i>					
Management of Emergencies (funded by revenue Crown)	-	1.502	1.420	1.449	1.478
Total Operating	-	1.502	1.420	1.449	1.478
Total Capital	-	0.178	-	-	-

Vote: Prime Minister and Cabinet

Title: Delivering Better Responses to Emergencies: Establishing a New National Emergency Management Agency

Description: This initiative will establish a new National Emergency Management Agency (NEMA). It will enable existing Ministry of Civil Defence and Emergency Management functions to transfer into NEMA and some high-priority functions to be strengthened.

Appropriation Changes

	\$m - increase/(decrease)				
	2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
Operating Balance Impact	-	3.000	3.000	3.000	3.000
Debt Impact	-	-	-	-	-
No Impact	-	-	-	-	-
Total	-	3.000	3.000	3.000	3.000

	\$m - increase/(decrease)				
	2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
Multi-Category Expenses and Capital Expenditure:					
Emergency Management (MCA)					
<i>Departmental Output Expense:</i>					
Management of Emergencies (funded by revenue Crown)	-	3.000	3.000	3.000	3.000
Total Multi-Category Expenses and Capital Expenditure: Emergency Management (MCA)	-	3.000	3.000	3.000	3.000
Total Operating	-	3.000	3.000	3.000	3.000

8 **agreed** to establish a new National Emergency Management Agency (NEMA) as a departmental agency hosted by the Department of the Prime Minister and Cabinet from 1 October 2019, to replace the Ministry of Civil Defence and Emergency Management;

9 **agreed** that the core function of NEMA be to enable the Director, Civil Defence Emergency Management to meet their functions and duties and exercise their powers;

10 **agreed** that to fulfil its function, NEMA's role will be to work across central government and with local government, communities, iwi, and business to create an emergency management system that is ready and able to provide an effective and integrated response to, and recovery from, emergencies (as defined in the Civil Defence Emergency Management Act 2002);

- 11 **agreed** that to fulfil its function and role, NEMA will:
- 11.1 provide a clear sense of direction of the emergency management sector;
 - 11.2 build the capability and capacity of the emergency management system to plan for, withstand, respond to, and recover from emergencies;
 - 11.3 lead or support responses to, and recovery from, emergencies (irrespective of cause);
 - 11.4 provide assurance to the government and the public about the performance and capability of the emergency management system to respond effectively;
- 12 **agreed** that in addition to these whole-of-system, all-hazard functions, NEMA will also have a leadership role across the 4Rs (risk reduction, readiness, response, and recovery) in relation to natural hazards, in particular geological hazards;
- 13 **noted** that the funding provided in Budget 2019 will enable the agency to be established and some priority functions to be strengthened;
- 14 **invited** the Minister of State Services and the Minister of Civil Defence to jointly report back to the Cabinet Government Administration and Expenditure Review Committee on the range of matters needed to establish the agency, including:
- 14.1 inviting the Minister of State Services to issue drafting instructions to the Parliamentary Counsel Office for an Order in Council to establish a new Departmental Agency;
 - 14.2 the process for the State Services Commissioner to appoint an acting or substantive Chief Executive for the new agency;
 - 14.3 clarifying issues between the host agency and the departmental agency, including determining appropriate vote and appropriation structures, and employment arrangements;
 - 14.4 the government's response to the other recommendations related to the national leadership of New Zealand's emergency management system made by the Technical Advisory Group in its report *Better Responses to Natural Disasters and Other Emergencies*;
- 15 9(2)(f)(iv) 
- 16 **noted** that as 2019/20 includes an establishment phase for this initiative, there is uncertain timing for some aspects of this work;
- 17 **agreed** that any unspent funding for 2019/20 be transferred to 2020/21;
- 18 **authorised** the Minister of Finance and the Appropriation Minister jointly to approve the final amount to be transferred following completion of the 2019/20 audited financial statements.

Initiative No: 11309

Vote: Prime Minister and Cabinet**Title:** Implementation of the Cyber Security Strategy 2018**Description:** The cyber threat is growing in scope, scale and sophistication. This initiative is to support activities that address cyber security threats and improve cyber security resilience.**New Appropriation Approval**

Name	Period	Type	Category Name	Scope
Cyber Security	Annual	Departmental Output Expenses	N/A	This appropriation is limited to supporting activities that address cyber security threats and improving cyber security resilience.

Appropriation Changes

	\$m - increase/(decrease)				
	2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
Operating Balance Impact	-	2.000	2.000	2.000	2.000
Debt Impact	-	-	-	-	-
No Impact	-	-	-	-	-
Total	-	2.000	2.000	2.000	2.000

	\$m - increase/(decrease)				
	2018/19	2019/20	2020/21	2021/22	2022/23 & Outyears
Departmental Output Expense:					
Cyber Security (funded by revenue Crown)	-	2.000	2.000	2.000	2.000
Total Operating	-	2.000	2.000	2.000	2.000