



Proactive release of material relating to establishing a new National Emergency Management Agency (NEMA)

The material in this proactive release includes briefings, aides memoire and Cabinet material directly related to establishing a new National Emergency Management Agency (NEMA), as itemised below. Documents relating to consultation undertaken with local government representatives have not been included in this release.

This material has been proactively released by the Department of the Prime Minister and Cabinet, on behalf of Hon Peeni Henare, Minister of Civil Defence.

Date	Item
02/05/19	Cabinet Paper: Delivering Better Responses to Emergencies: National Structures
15/04/19	Cabinet Minute of Decision: 2019 Budget Package: Vote Prime Minister and Cabinet
09/05/19	Cabinet Government Administration and Expenditure Review Committee Minute of Decision Delivering Better Responses to Emergencies: National Structures
27/03/18	Preliminary Advice on the TAG's recommendations
26/06/18	Current thinking on the National Emergency Management Agency (NEMA) to support your meeting with SSC and DPMC
26/10/18	Delivering Better Responses to Emergencies: National Structures
23/11/18	Advice on the National Emergency Management Agency (NEMA)
21/02/19	Final National Structures Cabinet Paper
28/02/19	Final National Structures Cabinet Paper Redraft
28/03/19	Letter to the Prime Minister and the Minister of Finance following Budget Bilateral
8/05/19	Cabinet Paper on National Structures for the Emergency Management System
12/03/19	Budget 2019 Initiatives and Prioritisation Submissions
12/10/18	Progress on Implementing the Emergency Management System Reforms
16/11/18	Status Update on the Emergency Management System Reforms Programme
30/11/18	Status Update on the Emergency Management System Reforms Programme
14/12/18	Status Update on the Emergency Management System Reforms Programme
30/01/19	Status Update on the Emergency Management System Reforms Programme

13/02/19	Status Update on the Emergency Management System Reforms Programme
27/02/19	Status Update on the Emergency Management System Reforms Programme
13/03/19	Status Update on the Emergency Management System Reforms Programme
10/04/19	Status Update on the Emergency Management System Reforms Programme
9/05/19	Status Update on the Emergency Management System Reforms Programme
22/05/19	Status Update on the Emergency Management System Reforms Programme

Some parts of this information release would not be appropriate to release and, if requested, would be withheld under the Official Information Act 1982 (the Act). Where this is the case, the relevant section of the Act that would apply has been identified. Where information has been withheld, no public interest has been identified that would outweigh the reasons for withholding it. Some material has also been withheld as out of scope of in these documents, as it is not directly related to establishing NEMA.

Key to redaction codes:

- 9(2)(a), to protect the privacy of individuals;
- 9(2)(f)(iv): to maintain the confidentiality of advice tendered by or to Ministers and officials;
- 9(2)(g)(i): to maintain the effective conduct of public affairs through the free and frank expression of opinion; and
- 9(2)(h), to maintain legal professional privilege.

The following items are not included in this release:

Item	Withholding grounds
Cabinet paper: Delivering better responses to emergencies: National Structures (2 March 2019)	Withheld in full under 9(2)(f)(iv)
Aide-Memoire: Cabinet paper on National Structures for the Emergency Management System (5 March 2019)	Withheld in full under 9(2)(f)(iv) and 9(2)(g)(i)
Budget bid: Delivering better responses to emergencies: Establishing a new national emergency management agency	Withheld in full under 9(2)(f)(iv)



Aide-Memoire

CABINET PAPER ON NATIONAL STRUCTURES FOR THE EMERGENCY MANAGEMENT SYSTEM

To	Hon Kris Faafoi Minister of Civil Defence	Report No	1819NSPD/115
From	Clare Ward Executive Director, Strategy, Governance and Engagement	Date	8/05/2019

Purpose

1. This aide memoire is to assist you in presenting your paper *Delivering Better Responses to Emergencies: National Structures* at Cabinet Government Administration and Expenditure Review Committee on 09 May 2019, at 9.15am.

Objectives

2. Your objectives are that Cabinet:
 - a) Understands your recommendations for strengthening national leadership of the emergency response system, as signalled in the Government's response to the TAG's review.
 - b) Understands the Budget 2019 decision to establish a new national emergency management agency (NEMA), and how we will give effect to that decision.
 - c) Understands that further investment will be needed in the future to enable NEMA to fulfil its role and functions fully, and that you will provide advice related to this 9(2)(f)(iv)
 - d) Agrees in principle the transfer of lead agency responsibilities for specific hazards,
 - i. Ministry of Business, Innovation and Employment (MBIE) as lead agency for ICT, energy and fuel-supply failure
 - ii. Ministry of Transport (MOT) and the transport sector agencies as lead agencies for transport infrastructure failure
 - iii. 9(2)(f)(iv), 9(2)(g)(i), 9(2)(h)

Recommendations

3. It is recommended that you note the contents of the attached aide-memoire.

Agree / Disagree / Discuss

 Clare Ward Executive Director, Strategy, Governance and Engagement	 Hon Kris Faafoi Minister of Civil Defence
Date: 8 / 5 / 2019	Date: / / 2019

Attachment A: Talking points: Delivering Better Responses to Emergencies: National Structures

Attachment A: Talking points – Delivering Better Responses to Emergencies: National Structures

NEMA PROPOSAL

What has been agreed through Budget decisions

- This paper notes that through Budget 2019, our Government has agreed to establish a new national emergency management agency (NEMA) to replace MCDEM, as a departmental agency in DPMC. NEMA will provide strong, national leadership of our country's emergency management system.
- NEMA's primary focus will be on the performance and capability **of the emergency management system as a whole**, across all hazards and all risks, not just those areas traditionally considered 'Civil Defence'. NEMA will:
 - provide proactive and professional **leadership** of the emergency management sector, with a strong focus on effective response to emergencies under the CDEM Act across all hazards and all communities
 - build the **capability and capacity** of the emergency management system to plan for, withstand, respond to, and recover from emergencies;
 - lift the **performance** of the system through activities such as setting and enforcing standards;
 - provide **assurance** to Government and the public about the performance and capability of the emergency management system to respond effectively.

Further NEMA investment needed

- 9(2)(f)(iv) [REDACTED]
- The \$3.0 million of new funding in Budget 2019 will enable NEMA to be established, and will help address key issues and pressures (s9(2)(f)(iv), s9(2)(g)(i) [REDACTED]), but this will not be sufficient for NEMA to fully do the job expected of it. It will give us an agency that we can grow further in the future, but this year's investment needs to be seen as the first step, not the final one, in delivering the transformational change we seek.
- 9(2)(f)(iv) [REDACTED] and will provide advice 9(2)(f)(iv) [REDACTED] on how we can continue to build NEMA's capacity and capability upon the foundations we lay this year.

Next steps to establish NEMA

- We aim to establish the new agency 9(2)(f)(iv) [REDACTED] with DPMC working collaboratively with other agencies as the new NEMA is designed and established.
- The Minister of State Services and I will report back to you on matters needed to establish it, including:
 - an Order in Council to establish a new Departmental Agency
 - the Chief Executive appointment process, and
 - appropriate vote and appropriation structures.

LEAD AGENCY PROPOSAL

Proposed arrangements

- Our emergency management system relies on the concept of lead agencies for specific hazards as well as emergency management agencies that work from an all-hazards all-risk perspective. Our current system will be strengthened by clarifying lead agency responsibilities for certain hazards highlighted in the TAG review. I seek agreement in principal:
 - For responsibility for **ICT, energy and fuel-supply failure** to be transferred to **MBIE**
 - For responsibility for **transport infrastructure failure** to be transferred to the **Ministry of Transport and transport sector agencies**
 - s9(2)(f)(iv), s9(2)(g)(i), s9(2)(h)
- MBIE, Ministry of Transport and s9(2)(f)(iv), s9(2)(g)(i), s9(2)(h) agree in principle to these responsibilities being transferred.

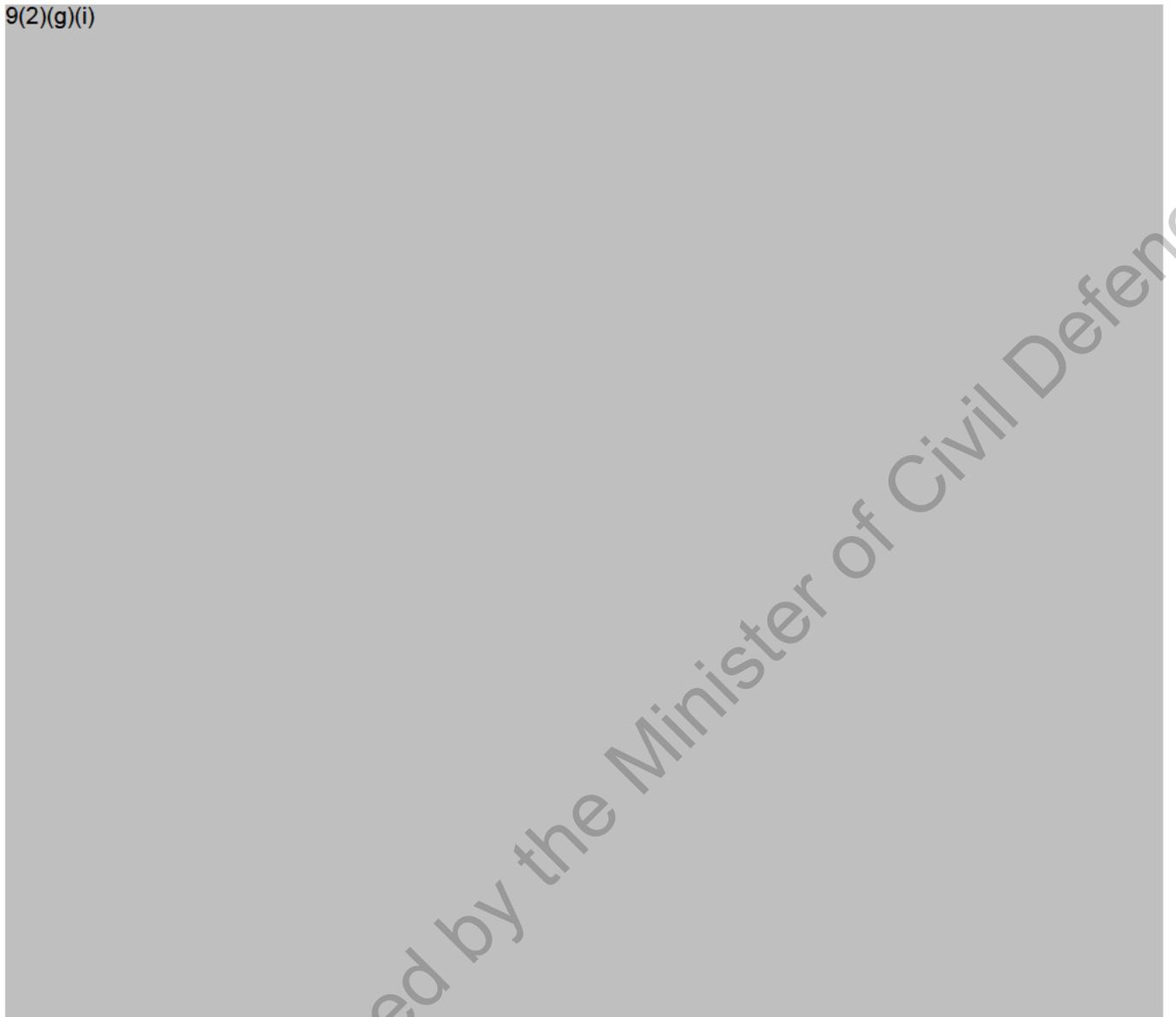
Next steps

- These transfers are subject to further work. The specifics will be worked through as part of the collaborative process to update the **National CDEM Plan Order**, due to be reviewed **by November 2020**.
- s9(2)(f)(iv), s9(2)(g)(i)

Lead agency fiscal implications

- Potential costs for these agencies picking up these functions is also noted. Where any cost implications cannot be absorbed within existing agency baselines, these will need to be addressed through a future Budget process
- Some of the money appropriated for NEMA in Budget 2019 will be used to address issues with the current approach to s9(2)(f)(iv), s9(2)(g)(i)

9(2)(g)(i)



Proactively released by the Minister of Civil Defence