



26 February 2026

Ref: OIA-2025/26-0473

Tēnā koe

Official Information Act request relating to copies of documents from December 2025

Thank you for your Official Information Act 1982 (the Act) request, which was received by the Department of the Prime Minister and Cabinet (DPMC) on 28 January 2026. You requested:

“I’m getting in touch under OIA to please request the following titles, as listed here:

- [1] 1 Dec 2025, Transfer of responsibility – a Fast-track application*
- [2] 5 Dec 2025, Decision to designate The Terrorgram Collective and the Order of the Nine Angles as terrorist entities*
- [3] 9 Dec 2025, Transfer of responsibility – Hon Potaka*
- [4] 16 Dec 2025, Catastrophic Event Planning*
- [5] 16 Dec 2025, Ministerial responsibility for work on social media.”*

For ease of reference, I have numbered your request.

Information being released

I have decided to release the documents listed below, subject to information being withheld under the following sections of the Act:

- s9(2)(a), to protect the privacy of individuals
- s9(2)(ba)(ii), to prevent damage to the public interest
- s9(2)(f)(iv), to maintain the confidentiality of advice tendered by or to Ministers and officials
- s9(2)(g)(i), to maintain the effective conduct of public affairs through the free and frank expression of opinion
- s9(2)(h), to maintain legal professional privilege.

Item	Date	Document description	Decision
1	1 December 2025	Transfer of responsibility – a Fast-track application	Release with some information withheld under s9(2)(a), s9(2)(ba)(ii), s9(2)(f)(iv), s9(2)(g)(i)
2	5 December 2025	Briefing: Decision to designate The Terrorgram Collective and the Order of the Nine Angles as terrorist entities <i>Attachments A to C – see below under ‘information publicly available’ and ‘information withheld’</i>	Release with some information withheld under s9(2)(a), 9(2)(h), s18(d)
3	9 December 2025	Transfer of responsibility – Hon Potaka	Release with some information withheld under s9(2)(a),

Item	Date	Document description	Decision
			s9(2)(ba)(ii), s9(2)(f)(iv), s9(2)(g)(i)
5	16 December 2025	Ministerial responsibility for work on social media	Release with some information withheld under s9(2)(a)

Information publicly available

The following information is publicly available on the Police website:

Document description	Website
Attachment B - Revised Statement of Case: Order of the Nine Angles from the Briefing: Decision to designate The Terrorgram Collective and the Order of the Nine Angles as terrorist entities	www.police.govt.nz/sites/default/files/publications/statement-of-case-order-of-nine-angles-terrorist-designation.pdf
Attachment C - Statement of Case: The Terrorgram Collective from the Briefing: Decision to designate The Terrorgram Collective and the Order of the Nine Angles as terrorist entities	www.police.govt.nz/sites/default/files/publications/statement-of-case-terrorgram-collective-terrorist-designation.pdf

Information withheld

In relation to Item [2], within that briefing is Attachment A - *Letter from Attorney-General, Hon Judith Collins KC, : Proposed designation of the Order of the Nine Angles and the Terrorgram Collective as terrorist entities*. I have decided to withhold Attachment A in full under section 9(2)(h) of the Act, to maintain legal professional privilege.

I have also decided to withhold in full item [4], *Catastrophic Event Planning* under section 9(2)(f)(iv) of the Act, to maintain the confidentiality of advice tendered by or to Ministers and officials.

In making my decision, I have considered the public interest considerations in section 9(1) of the Act. No public interest has been identified that would be sufficient to outweigh the reasons for withholding that information.

You have the right to ask the Ombudsman to investigate and review my decision under section 28(3) of the Act.

This response will be published on the Department of the Prime Minister and Cabinet's website during our regular publication cycle. Typically, information is released monthly, or as otherwise determined. Your personal information including name and contact details will be removed for publication.

Nāku noa, nā



Jeremy Clarke-Watson
Deputy Chief Executive
National Security and Resilience Group



Cabinet Office

Memo

1 December 2025

To Prime Minister

From Nicola Purvis

Subject Transfer of responsibility – a Fast-track application

Deadline 4 December 2025

Purpose

1 We seek your agreement to a transfer of responsibility for matters relating to consideration of the Queenstown Cable Car Project under the Fast-track Approvals Act 2024 from Hon Bishop to Hon Jones.

Background

2 Hon Bishop's responsibilities as Minister for Infrastructure include considering applications made under the Fast-track Approvals Act 2024.

3 One of the applications recently received by his office relates to the Queenstown Cable Car Project (the Project). The application has been made by Southern Infrastructure (Cable Car) Limited. s 9(2)(ba)(ii) and (f)(iv)

4 s 9(2)(a), (ba)(ii), and (f)(iv)

Advice

5 s 9(2)(ba)(iii), (f)(iv), and (g)(i)

6

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- 7 The transfer would be of Hon Bishop's responsibilities as Minister for Infrastructure for all matters relating to consideration of the Project under the Fast-track Approvals Act 2024.
- 8 Hon Bishop's office has consulted with Hon Jones' office, and Hon Jones is happy to accept the transfer of responsibility, subject to your agreement. A copy of the proposed transfer letter is included in the **Appendix** to this memo.
- 9 We will work with Hon Bishop's office to consider whether a broader transfer of Fast-track projects **s 9(2)(ba)(ii), (f)(iv), and (g)(i)** would be appropriate to implement going forward.

Recommendations

- 10 I recommend that you **agree** to a transfer of responsibility from Hon Bishop to Hon Jones of Hon Bishop's responsibilities as Minister for Infrastructure for all matters relating to consideration of the Queenstown Cable Car Project under the Fast-track Approvals Act 2024.

AGREE / DISAGREE / DISCUSS

Nicola Purvis
Deputy Secretary of the Cabinet
(Constitutional and Honours)

Rt Hon Christopher Luxon
Prime Minister
Date: / / 2025

Distribution:

Cameron Burrows, Chief of Staff
s9(2)(a) Private Secretary

Appendix

Hon Shane Jones
Parliament Buildings
WELLINGTON

Dear Minister

Transfer of responsibility in relation to the Queenstown Cable Car Project

- 1 My responsibilities as Minister for Infrastructure include considering applications made under the Fast-track Approvals Act 2024 (the Act).
- 2 One of the applications recently received by my office relates to the Queenstown Cable Car Project (the Project). The application has been filed by Southern Infrastructure (Cable Car) Limited.
- 3 I wish to avoid a perception of a conflict of interest between my personal interest and my responsibilities as Minister for Infrastructure.
- 4 Accordingly, I am transferring to you, under section 7 of the Constitution Act 1986 and with the Prime Minister's agreement, my responsibilities as Minister for Infrastructure for all matters relating to consideration of the Project under the Act.
- 5 As a consequence of this:
 - 5.1 officials will report directly to you on anything relating to consideration of the Project under the Act;
 - 5.2 any information relating to consideration of the Project under the Act will be referred to you;
 - 5.3 I will not receive Cabinet papers or official papers or reports relating to consideration of the Project under the Act;
 - 5.4 if consideration of the Project under the Act is discussed at Cabinet committee or Cabinet meetings, I will declare my interest and withdraw from the meeting (or seek the agreement of colleagues to continue to take part).
- 6 You should sign off on decisions relating to consideration of the Project under the Act as the Acting Minister for Infrastructure. You should not discuss matters connected to the consideration of the Project under the Act with me or otherwise consult me on them.

Yours sincerely

Hon Chris Bishop

cc Prime Minister
Secretary of the Cabinet
Secretary for the Environment
Chief Executive of the Environmental Protection Authority



Briefing

Decision to designate the Terrorgram Collective and the Order of the Nine Angles as terrorist entities

To: Rt Hon Christopher Luxon, Prime Minister

Date	5/12/2025	Priority level:	Routine
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Purpose

1. This briefing seeks your agreement to designate the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under Section 22 of the Terrorism Suppression Act 2002 (TSA), following advice from the Attorney-General.

Recommendations

2. We recommend you:
 1. **note** the Attorney-General's advice on the proposal to designate the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under the Terrorism Suppression Act 2002 (Attachment A);
 2. **note** the revised Statement of Case supporting the proposed designation of the Order of the Nine Angles (Attachment B) and the Statement of Case supporting the proposed designation of the Terrorgram Collective (Attachment C);
 3. **agree** to designate the Terrorgram Collective as a terrorist entity under the Terrorism Suppression Act 2002; **YES / NO**
 4. **agree** to designate the Order of the Nine Angles as a terrorist entity under the Terrorism Suppression Act 2002; **YES / NO**
 5. **sign** the letter to the Commissioner of Police advising him of your decision (Attachment D); **YES / NO**
 6. **sign** the letter to the Intelligence and Security Committee advising them of your decision (Attachment E); and **YES / NO**

7. **sign** the letter to the Attorney-General advising her of your decision (Attachment F). **YES / NO**

Jeremy Clarke-Watson Deputy Chief Executive National Security and Resilience Deputy National Security Advisor
05/12/2025
Mobile phone: s9(2)(a) [REDACTED]

Rt Hon Christopher Luxon Prime Minister
...../...../.....

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Background

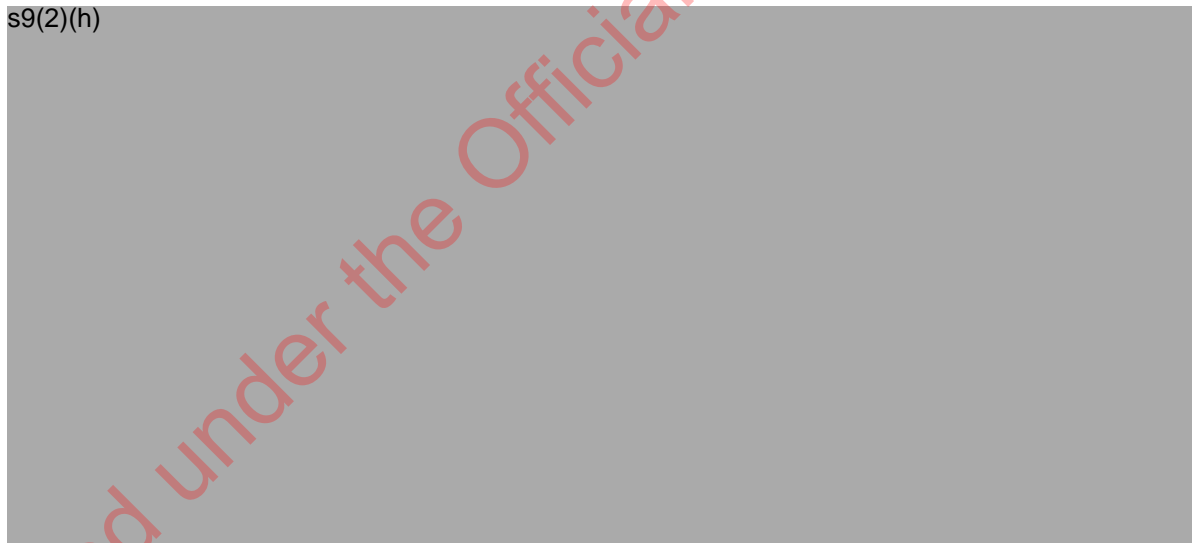
3. On 30 July 2025, DPMC provided you advice, on behalf of the National Security Board (NSB), proposing that you designate the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under Section 22 of the Terrorism Suppression Act 2002 (the Act).
4. NSB agreed that there are reasonable grounds to believe that the Terrorgram Collective and the Order of the Nine Angles have knowingly carried out, or knowingly participated in the carrying out of, one or more terrorist acts, and meet the statutory and Cabinet-mandated criteria for designation.
5. Section 22(4) of the TSA requires you to consult with the Attorney-General before designating an entity for the first time. On 4 August 2025, you wrote to the Attorney-General to consult her on these proposed designations.

The Attorney-General has provided advice

6. On 10 November 2025, the Attorney-General wrote to you to indicate that you should consider a number of factors in the designation of the Terrorgram Collective and the Order of the Nine Angles. The Attorney-General's comments and the proposed responses are below.

Attribution of terrorist acts to the proposed entities


s9(2)(h)



7. In response to feedback from the Crown Law Office about the Attorney-General's view, officials amended the statement of case for the Order of the Nine Angles to more accurately address how the act of terrorism can be attributed.

Rights considerations

s9(2)(h)



s9(2)(h)

8. As previously advised, officials consider that any limits on rights and freedoms recognised in the New Zealand Bill of Rights Act 1990 can be justified. These entities have committed terrorist acts and there is a rational connection between the objective of suppressing these entities' terrorist activities and the limitations on rights and freedoms that might result from designation.

Next steps

9. A letter to the Commissioner of Police confirming your decision to designate these two entities is attached to this briefing for your signature. New Zealand Police will publish the decisions in the New Zealand Gazette, as required under section 23 of the Act.
10. Letters to the Intelligence and Security Committee and the Attorney-General advising of your decision are also attached for your signature.
11. DPMC's communication team will liaise directly with your office on a communications plan.

Attachments:	Title	Security classification
Attachment A:	Letter from Attorney-General, Hon Judith Collins KC, : Proposed designation of the Order of the Nine Angles and the Terrorgram Collective as terrorist entities	Legally privileged
Attachment B:	Revised Statement of Case: Order of the Nine Angles	Restricted
Attachment C:	Statement of Case: The Terrorgram Collective	Restricted
Attachment D:	Draft letter to the Commissioner of Police	Unclassified
Attachment E:	Draft letter to the Intelligence and Security Committee	Unclassified
Attachment F:	Draft letter to the Attorney-General	Unclassified



07 DEC 2025

RT HON CHRISTOPHER LUXON
PRIME MINISTER

Richard Chambers
Commissioner of Police
Wellington

Designation of the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under the Terrorism Suppression Act 2002

Pursuant to section 22 of the Terrorism Suppression Act 2002, I designate the Terrorgram Collective and the Order of the Nine Angles as terrorist entities.

Yours sincerely

Rt Hon Christopher Luxon
Prime Minister



RT HON CHRISTOPHER LUXON
PRIME MINISTER

07 DEC 2025

Members
Intelligence and Security Committee
Parliament Buildings

Designation of the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under the Terrorism Suppression Act 2002

I write to inform you of my recent decision to designate the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under Terrorism Suppression Act 2002.

The two groups are different to previously designated terrorist entities due to the way these groups are organised, and the nature of the ideology they hold. Both groups adhere to militant accelerationism and utilise leaderless resistance, reflecting the changing nature of terrorism in the digital era.

- Militant accelerationism is an ideology centred on the desire to collapse modern liberal democracy. Militant accelerationists aim to exacerbate social divisions (especially via violence) and seek issues and actions that ‘wedge’ political, economic, or religious differences.
- As deployed by terrorists and violent extremists, militant extremism is used to justify extreme interpersonal or sexual violence, targeting of critical infrastructure, and infiltration or radicalisation of vulnerable groups. Militant accelerationists believe that following a societal collapse a new social and political community can be created that more closely aligns with the adherents’ values and norms.
- Leaderless resistance is a common tactic used by militant accelerationist and violent extremism groups to make them more resilient to law enforcement intervention. In leaderless resistance there is no specific leadership hierarchy, and ‘leadership’ of a group is widely distributed among small, nominally independent cells.

In the case of Terrorgram Collective and the Order of the Nine Angles, leaders are primarily influencers who do not directly commit terrorist acts. Instead, the leaders will seek to influence, indoctrinate, or groom others towards violence to advance their ideology.

The Terrorgram Collective is a transnational, informally connected network of Telegram channels and accounts. Violent extremist influencers incite or encourage young men to undertake extremist violence on behalf of TC. Attacks are typically conducted by individuals with limited capability and are directed at ideological targets such as LGBTQ+ communities, ethnic minorities, and critical infrastructure.

The Order of the Nine Angles is an occultic, neo-Nazi, transnational, informally-connected network of cells. Involvement in terrorism is independently conducted by small cells across a spectrum of activity from lone-actor attacks with small arms or bladed weapons, violence against ideological targets, and manipulation of others to self-harm. The ‘leaders’ typically remain at arm’s length from extremist violence and rely on indoctrinated adherents to commit terrorist acts.

A designation under New Zealand legislation freezes the assets of terrorist entities and makes it a criminal offence to participate in or support the activities of the designated terrorist entity.

Notice of my decision will be given in the New Zealand Gazette. Overseas posts and international partners will be informed, and the decisions are consistent with the approach taken by our major security partners.

Yours sincerely

A handwritten signature in blue ink, appearing to read 'C. Luxon', with a horizontal line underneath.

Rt Hon Christopher Luxon
Prime Minister

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07 DEC 2025

RT HON CHRISTOPHER LUXON
PRIME MINISTER

Hon Judith Collins KC
Attorney-General
Wellington

Designation of the Terrorgram Collective and the Order of the Nine Angles as terrorist entities under the Terrorism Suppression Act 2002

Dear Attorney-General

Thank you for your letter proposing additional matters you suggest I consider when deciding on the proposed designation of the Terrorgram Collective and the Order of the Nine Angles as terrorist entities.

I consider the issues that you have raised are important. I have assessed that the potential rights limitations noted, and the impacts of designation, are justified and proportionate to the objective of combatting terrorism.

Pursuant to section 22 of the Terrorism Suppression Act 2002, I have designated the Terrorgram Collective and the Order of the Nine Angles as terrorist entities.

Yours sincerely

Rt Hon Christopher Luxon
Prime Minister



Cabinet Office

Memo

9 December 2025

To Prime Minister

From Nicola Purvis

Subject Transfer of responsibility – Hon Potaka

Deadline 16 December 2025

Purpose

- 1 We seek your agreement to a transfer of responsibility from Hon Potaka to Hon Jones relating to a property in Papakura, s 9(2)(a) and (ba)(ii)

Background

- 2 As Minister for Māori Crown Relations, Hon Potaka has responsibilities relating to contemporary Treaty issues and post-settlement commitments.
- 3 Hon Potaka's office recently received a request for the Minister's involvement in relation to a Papakura property s 9(2)(ba)(ii) (the Papakura Property). s 9(2)(ba)(ii)
- 4 s 9(2)(a) and (ba)(ii)

Advice

- 5 s 9(2)(f)(iv) and (g)(i)
- 6 To manage this perceived conflict of interest, we recommend implementing a transfer of responsibility to another Minister under section 7 of the Constitution Act 1986. The transfer would be of matters relating to the Papakura Property.
- 7 Hon Potaka's office has consulted with Hon Jones' office, and Hon Jones is happy to accept the transfer of responsibility, subject to your agreement. A copy of the proposed transfer letter is included in the **Appendix** to this memo.

8 s 9(2)(a), (ba)(ii), and (g)(i)

Recommendations

I recommend that you:

- 9 **agree** to a transfer of responsibility from Hon Potaka to Hon Jones of Hon Potaka's responsibilities as Minister for Māori Crown Relations for matters relating to the Papakura Property.

AGREE / DISAGREE / DISCUSS

Nicola Purvis
Deputy Secretary of the Cabinet
(Constitutional and Honours)

Rt Hon Christopher Luxon
Prime Minister
Date: / / 2025

Distribution:
Cameron Burrows, Chief of Staff
s9(2)(a) Private Secretary

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Appendix

Hon Shane Jones
Parliament Buildings
WELLINGTON

Dear Minister

Transfer of responsibility in relation to a property in Papakura

1 My responsibilities as Minister for Māori Crown Relations include making decisions, and
intervening (where appropriate), in contemporary Treaty issues including regarding post-
settlement commitments.

2 s 9(2)(ba)(ii)

3 I wish to avoid a perception of a conflict of interest between my personal interests and my
responsibilities as Minister for Māori Crown Relations.

4 Accordingly, I am transferring to you, under section 7 of the Constitution Act 1986 and with
the Prime Minister's agreement, my responsibilities as Minister for Māori Crown Relations
for any matters relating to the Papakura Property.

5 As a consequence of this:

5.1 officials will report directly to you on anything relating to the Papakura Property;

5.2 any information relating to the Papakura Property will be referred to you;

5.3 I will not receive Cabinet papers or official papers or reports on matters relating to
the Papakura Property;

5.4 if matters on the Papakura Property are discussed at Cabinet committee or Cabinet
meetings, I will declare my interest and withdraw from the meeting (or seek the
agreement of colleagues to continue to take part).

6 You should sign off on decisions relating to the Papakura Property as the Acting Minister
for Māori Crown Relations. You should not discuss matters connected to the Papakura
Property with me or otherwise consult me on them.

Yours sincerely

Hon Tama Potaka

cc Prime Minister
Secretary of the Cabinet
Secretary of Māori Development and Chief Executive of Te Puni Kōkiri



Cabinet Office

Memo

16 December 2025

To Prime Minister

From Diana Hawker, Deputy Secretary of the Cabinet

Subject **Ministerial responsibility for work on social media**

Deadline 23 December 2025

- 1 Your approval is sought to confirm the responsibilities of Hon Erica Stanford, as Minister of Education, in relation to the Government's work on restricting social media for under 16-year olds.
- 2 On 9 May 2025, you assigned responsibility for this work to Minister Stanford, under her Education portfolio, and invited her to explore options for driving this policy forward, including through legislation. Your letter to Minister Stanford outlined your expectation that a paper would be submitted for Cabinet's consideration by the end of this year.
- 3 On 10 December 2025, the Cabinet Social Outcomes Committee (SOU) made decisions on Minister Stanford's paper *Reducing the Risk of Online Harm to Children: Policy Direction and Home Agency*. SOU agreed to develop options for a new children's online safety framework in two phases, and agreed that the Department of Internal Affairs will manage the development of final policy proposals, financial bids, legislation process, advice on an interim regulator and any other matters [SOU-25-MIN-0177]. Cabinet confirmed SOU's decisions on Monday, 15 December 2025.
- 4 Agreement is now sought for you to sign the **attached** letter to Minister Stanford confirming these arrangements and outlining your expectations going forward.

Recommendations

- 5 I recommend that you:
 - 5.1 **confirm** that Hon Erica Stanford, as Minister of Education, continue to have responsibility for leading the Government's work on restricting social media for under 16-year olds;
 - 5.2 **confirm** that the Department of Internal Affairs will provide agency support and report directly to Minister Stanford for this purpose;
 - 5.3 **confirm** your expectation that the Department of Internal Affairs, in consultation with DPMC, the Ministry of Education and the Treasury as appropriate, will put in place the necessary administrative arrangements to drive this work forward;

- 5.4 **confirm** that, with the exception of this discrete programme of work, the portfolio responsibilities of the Minister of Internal Affairs will remain unchanged;
- 5.5 **sign** the attached letter to Minister Stanford.

Diana Hawker
Deputy Secretary of the Cabinet

YES / NO / DISCUSS

Rt Hon Christopher Luxon
Prime Minister

Date: / /

Distribution:
Cameron Burrows, PMO
s9(2)(a) [redacted], Private Secretary, DPMC

22 December 2025

Hon Erica Stanford
Minister of Education
Parliament Buildings
WELLINGTON

Dear Erica

As you know, in May 2025, I updated the scope of the Education portfolio to include responsibility for leading the Government's work on restricting social media for under 16-year olds. I invited you to explore options for driving this policy forward, including through legislation, and outlined my expectation that a paper would be submitted for Cabinet's consideration by the end of this year.

On 10 December 2025, the Cabinet Social Outcomes Committee (SOU) made decisions on your paper *Reducing the Risk of Online Harm to Children: Policy Direction and Home Agency*. SOU agreed to develop options for a new children's online safety framework in two phases, and agreed that the Department of Internal Affairs will manage the development of final policy proposals, financial bids, legislation process, advice on an interim regulator and any other matters [SOU-25-MIN-0177]. Cabinet confirmed SOU's decisions on Monday, 15 December 2025.

This letter confirms these arrangements and outlines my expectations going forward. Specifically:

- as Minister of Education, you will continue to have responsibility for leading the Government's work on restricting social media for under 16-year olds;
- this work will require cross-agency coordination, and I expect you to continue to consult with relevant Ministers where this work intersects with their portfolios;
- the Department of Internal Affairs will provide agency support and report directly to you for this work;
- the Department of Internal Affairs, in consultation with DPMC, the Ministry of Education and the Treasury as appropriate, will put in place the necessary administrative arrangements to drive this work forward;
- the portfolio responsibilities of the Minister of Internal Affairs will otherwise remain unchanged.

To the extent that any further decisions are required on these arrangements, I expect that, in consultation with the Minister of Internal Affairs, officials and my office, you will work through this with a view to submitting a more detailed proposal for my consideration.

Yours sincerely

Rt Hon Christopher Luxon
Prime Minister

cc Minister of Internal Affairs
CE, DPMC
CE, Department of Internal Affairs
CE, Ministry of Education
Secretary to the Treasury

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